



# Northumberland County Council

## **REPORT FOR STANDARDS COMMITTEE**

**DATE:** 10<sup>TH</sup> FEBRUARY 2022

---

## **APPOINTMENT OF ADDITIONAL INDEPENDENT PERSONS**

### **REPORT OF THE MONITORING OFFICER**

---

#### **Purpose of report**

The purpose of this report is to request the Standards Committee to resolve upon the proposed process for the appointment under the Localism Act of two further Independent Persons, Council having delegated to the Standards Committee the process of the appointments. Council will then be requested to endorse the appointments as proposed by the Standards Committee.

#### **Recommendations**

- a) To approve the Application Pack attached at Appendix A
- b) To agree the composition of the interview panel.

#### **Link to Corporate Plan**

This report is relevant to the “How” priority included in the NCC Corporate Plan.

#### **Key issues**

The Council currently only has one Independent Person and Council agreed at its January meeting that process of appointing two additional Independent Persons be delegated to the Standards Committee.

#### **Background**

1. The Council is required, under the Localism Act 2011, to appoint at least one Independent Person who has a role to play primarily in the assessment of complaints in conjunction with the Monitoring Officer as well as supporting the work of the Standards Committee. The current incumbent was appointed in this capacity in 2020 and Council has recently endorsed her reappointment for a further two years.
2. Other Councils regionally have more than one Independent Person and it believed to be prudent for Northumberland County Council to have two further Independent

Persons. On the last occasion it is understood that the recruitment process was undertaken by way of advertisement and subsequent interview.

3. It is believed that the Interview Panel comprised former Councillor Tebbutt (a Town Councillor member of the Standards Committee), Councillor Gallacher, and former Councillor Homer. The Monitoring Officer was present but it is not clear whether he formed part of the Panel. Members may wish to replicate this process on this occasion although at present there is no Parish or Town Council representative.
4. Attached as Appendix A is an updated version of the Application Pack that was used on the previous occasion and members are requested to consider this and if minded to do so, approve its contents.
5. Once the interview Panel composition/pack contents are agreed then the advertising process can commence.

### **Implications**

|  |   |
|--|---|
| <b>Policy</b>  | N/A   |
| <b>Finance and value for money</b>   | The independent persons would each be paid an allowance of £2,700 per annum which is already provided for within the Council's General Fund Budget. |
| <b>Legal</b>   | These are as set out in the report  |
| <b>Procurement</b>   | N/A   |
| <b>Human Resources</b>   | The Council's recruitment and selection good practice standards will be adhered to in the selection process   |
| <b>Property</b>  | N/A   |
| <b>Equalities</b><br>(Impact Assessment attached)<br>Yes <input type="checkbox"/> No <input checked="" type="checkbox"/><br>N/A <input type="checkbox"/> | The recruitment process will be open to all sections of the community   |
| <b>Risk Assessment</b>   | N/A   |
| <b>Crime &amp; Disorder</b>  | N/A   |

|                               |     |
|-------------------------------|-----|
| <b>Customer Consideration</b> | N/A |
| <b>Carbon reduction</b>       | N/A |
| <b>Wards</b>                  | All |

**Background papers:**

Localism Act 2011

**Report sign off.**

***Authors must ensure that officers and members have agreed the content of the report:***

|   |                      |
|---|----------------------|
|   | Full name of officer |
| Monitoring Officer/Legal                        | Suki Binjal          |
| Service Director Finance & Interim S151 Officer | Jan Willis           |
| Relevant Executive Director                     | Cath McEvoy Carr     |
| Chief Executive                                 | Daljit Lally         |
| Portfolio Holder(s)                             | N/A                  |

**Author and Contact Details**

Suki Binjal - Suki Binjal - Monitoring Officer & Interim Director of Governance

Telephone - 01670 623324

Email: [suki.binjal@northumberland.gov.uk](mailto:suki.binjal@northumberland.gov.uk)

**Appendix A – Proposed Application Pack**

Our Ref:  
Your Ref:  
Contact:  
Direct  
Line:  
Fax:  
E-mail:

Dear Applicant

### **Application to serve as an Independent Person of the Standards Committee**

Thank you for your recent enquiry about becoming the Independent Person of the Standards Committee. I am very pleased that you have expressed an interest in the position.

The appointment process is as follows: -

You must return the completed application form by close of business on xxxxxxxx , either by post or e-mail.

Your application will then be considered and a shortlist of candidates for interview will be produced. You will be notified if you have been short listed and invited for interview.

The interview process will not involve any other tests or activities. If you want to know anything more about the process, please contact me on the above direct line.

### **The Role of the Standards Committee**

The ordinary business of the committee includes monitoring the effectiveness of the Code of Conduct for Councillors in Northumberland and making recommendations to the Council on ethical issues affecting the Council as a whole. The full terms of reference and the Code of Conduct are enclosed.

### **The Role of the Independent Person**

The Independent Person is a statutory position which is designed to provide a further level of independence and objectivity to the assessment of complaints made against elected members working closely with the Monitoring Office and the Council's Standards Committee.

The role attracts an annual allowance of £2,700, paid by monthly instalments with a term of appointment of ..... years which may be renewed.

Please note that due to the nature of the role, applications will not be accepted if you:

- Are a member, co-opted member or officer of the authority or have been so within the last five years
- A member, co-opted member or officer of a parish council within Northumberland or have been so within the last 5 years
- A relative or close friend of a person of any of the above

I hope that having read this letter and the material enclosed with it, you will wish to apply to join the Standards Committee and participate in this important role. If you would like to be considered, please complete the form and return it to the address provided. If you would like to talk about what would be involved, please do not hesitate to contact me.

Yours sincerely

Enc\*

**Recruitment Pack**

**Independent Person**

**of the**

**Northumberland**

**Standards**

**Committee**

February 2022

This page has been deliberately left blank

# **Independent Person of Standards Committee**

## **Recruitment Pack Index**

1. Letter to Applicants
2. Terms of Reference of Standards Committee
3. Code of Conduct
4. Person Specification
5. Advertisement
6. Application Form



This page has been deliberately left blank

## **Standards Committee**

### **Terms of Reference**

#### **Membership**

The Standards Committee will be composed of eight county and three parish council representatives, (who should preferably be geographically representative of the County as a whole), and one independent co-optee as its Chair. No more than one member of the Council's Cabinet may serve on this Committee. The parish council members and any co-optees are not entitled to vote at meetings.

#### **Roles and functions**

The Standards Committee has the following roles and functions:

##### Terms of Reference and Powers

- (a) promoting and maintaining high standards of conduct by councillors, town and parish councillors, co-opted members and church and parent governor representatives
- (b) assisting the councillors, town and parish councillors, co-opted members and church and parent governor representatives to observe the Members' Code of Conduct
- (c) advising the Council on the adoption or revision of the Members' Code of Conduct
- (d) monitoring the operation of the Members' Code of Conduct
- (e) advising, training, or arranging to train councillors, town and parish councillors, co-opted members and church and parent governor representatives on matters relating to the Members' Code of Conduct
- (f) granting dispensations to councillors, town and parish councillors, co-opted members church and parent governor representatives from requirements relating to Disclosable Pecuniary Interests set out in the Members' Code of Conduct
- (g) assessing and reviewing complaints about councillors and conducting determinations' hearings
- (h) granting exemptions for politically restricted posts

(i) such other roles as may be given by the Council

This page has been deliberately left blank

## NORTHUMBERLAND COUNTY COUNCIL

### **Code of Conduct for Members**

The Northumberland County Council (“the Council”) has adopted the following code which sets out the conduct that is expected of elected and co-opted members of the Council when they are acting in that capacity.

**This means the code applies whenever you (a) conduct the business of the Council (including the business of your office as an elected councillor or co-opted member) or (b) act, claim to act or give the impression you are acting as a representative of the Council.**

‘Co-opted member’ means any person who is a member of any committee or sub-committee of the Council with a right to vote but is not one of its elected members.

The code is intended to be consistent with Nolan’s Seven Principles of Public Life, and should be read in the light of those principles, namely that Council Members will act with selflessness, integrity, objectivity, accountability, openness, honesty and leadership. Those Principles are not part of this Code but are set out in full at Annex 1 for information.

#### **Part 1 - General Conduct**

1. You must treat others with respect, including Council officers and other elected members.
2. You must not bully any person (including specifically any Council employee) and you must not intimidate or improperly influence, or attempt to intimidate or improperly influence, any person who is involved in any complaint about any alleged breach of this code of conduct.
3. You must not do anything which compromises or is likely to compromise the impartiality of anyone who works for or on behalf of the Council.
4. You must not conduct yourself in a manner which could reasonably be regarded as bringing the Council, or your office as a member of the Council, into disrepute.
5. You must not use or attempt to use your position as a member improperly to confer on or secure for yourself or any other person any advantage or disadvantage.

6. You must comply with any Protocol adopted by the Council which seeks to regulate the conduct of its elected members or co-opted members and which the Council has specifically declared should fall within the provisions of this code of conduct and which is listed in Annex 4 to this Code.
7. When using or authorising the use by others of the resources of the Council, you must act in accordance with the Council's reasonable requirements (as set out in such protocol as it may adopt from time to time for these purposes) and must ensure they are not used for party political purposes.
8. You must not prevent, or attempt to prevent, another person from gaining access to information to which they are entitled by law.
9. You must not disclose information which is given to you in confidence, or information which you believe or ought reasonably to be aware is of a confidential nature, unless:
  - (a) You have the consent of a person authorised to give it; or
  - (b) You are required by law to do so; or
  - (c) The disclosure is made to a third party for the purpose of obtaining professional advice, provided that the third party agrees not to disclose the information to any other person; or
  - (d) The disclosure is reasonable and in the public interest and made in good faith.
10. Where you have been involved in making any decision by the Council which is subsequently subject to scrutiny by an overview and scrutiny committee of the Council, you must not take part in that scrutiny process except to the extent you may be invited by the committee to give evidence to, or otherwise assist, it. In this paragraph, 'scrutiny' means the formal examination of a policy or decision previously approved or taken by or on behalf of the Council in order to reach a view as to its merits or effectiveness.

## **Part 2 - Registration of interests**

11. You must register in the Council's Register of Members Interests information about your registerable personal interests. In this code of conduct 'your registerable personal interests' means:
  - (a) any Disclosable Pecuniary Interest as set out in Annex 2; or
  - (b) any other interest held by you as set out in Annex 3.

You must register information about your registerable personal interests by giving written notice to the Monitoring Officer, who maintains the Register, within 28 days of:

- your appointment as a member of the Council; and
- any change taking place in your registerable personal interests.

**(Note: Failure without reasonable excuse to register a Disclosable Pecuniary Interest is a criminal offence under section 34 Localism Act 2011 as well as being a breach of this code)**

12. Where you think that disclosure of the details of any of your registerable personal interests could lead to you, or a person connected with you, being subject to violence or intimidation, the Monitoring Officer may at your request make a note on the Register that you have a personal interest, details of which are withheld.

### **Part 3 – Non-registerable interests**

13. You will have a non-registerable personal interest when you attend a meeting of the Council or Executive, or one of their committees or sub-committees, and you are, or ought reasonably to be, aware that a decision in relation to an item of business which is to be transacted might reasonably be regarded as affecting your well-being or financial position, or the well-being or financial position of a person described in paragraph 14 to a greater extent than most inhabitants of the area affected by the decision.

14. The persons referred to in paragraph 13 are:

- (a) a member of your family;
- (b) any person with whom you have a close association;
- (c) in relation to persons described in (a) and (b), their employer, any firm in which they are a partner, or company of which they are a director or shareholder.

#### **Note:**

- (a) “A member of your family” means: your partner (i.e. your spouse, civil partner or anyone with whom you live in a similar capacity); your parent or parent-in-law; any child, stepchild or sibling of you or your partner; your grandparent, grandchild, aunt, uncle, nephew or niece; and the partners of any of those people.
- (b) You have a “close association” with someone if your relationship is such that a reasonable member of the public might think you would be prepared to favour or disadvantage that person when deciding a matter which affects them).

15. When you attend a meeting of the Council or Executive, or one of their committees or sub-committees, and you are aware that you have a non-registerable interest in

an item of business (as defined in paragraph 13) you must disclose that interest to the meeting before consideration of that item begins or (if later) when you become aware of the interest.

#### **Part 4 - Non-Participation in Council Business**

16. When you attend a meeting of the Council or Executive, or one of their committees or sub-committees, and you are aware that the criteria set out in paragraph 17 are satisfied in relation to any matter to be considered, or being considered at that meeting, you must :

- (a) Declare that fact to the meeting;
- (b) Not participate (or further participate) in any discussion of the matter at the meeting; and
- (c) Not participate in any vote (or further vote) taken on the matter at the meeting;
- (d) Leave the room whilst the matter is being discussed.

17. The criteria for the purposes of paragraph 16 are that:

- (a) You have a registerable or non-registerable personal interest in the matter which is such that a member of the public knowing the relevant facts would reasonably think it so significant that it is likely to prejudice your judgement of the public interest; and either
- (b) The matter will affect the financial position of yourself or one of the persons or bodies referred to in paragraph 14 or in any of your register entries; or
- (c) The matter concerns a request for any permission, licence, consent or registration sought by yourself or any of the persons referred to in paragraph 14 or in any of your register entries.

18. If a Council function can be discharged by you as a member acting alone and you are aware you have a registerable or non-registerable personal interest in any matter to be dealt with by in that way which meets the criteria set out in paragraph 17, you shall not deal with that matter in any way (except to enable it to be dealt with by someone else).

**(Note: Failure, without reasonable excuse, to comply with paragraph 16 to 18 in relation to a Disclosable Pecuniary Interest is a criminal offence under section 34 Localism Act 2011 as well as being a breach of this code)**

19. Paragraphs 16 to 18 do not apply if (i) you have a relevant dispensation under section 33 of the Localism Act 2011 or (ii) the matter in question relates to any of the following functions of the Council:



- (a) housing, where you are a Council tenant provided the matter does not relate particularly to your tenancy or lease;
- (b) school meals or school transport, where you are a parent or guardian of a child in full-time education or a parent governor of a school, unless the matter relates particularly to the school your child attends;
- (c) statutory sick pay where you are in receipt of, or entitled to receipt of, such pay;
- (d) an allowance, payment or indemnity given to members;
- (e) any ceremonial honour given to members; and
- (f) setting council tax or a precept under the Local Government Finance Act 1992.

## **Annex 1 to Code of Conduct**

### **Nolan's Seven Principles of Public Life**

#### **Selflessness**

Holders of public office should take decisions solely in terms of the public interest. They should not do so in order to gain financial or other material benefits for themselves, their family, or their friends.

#### **Integrity**

Holders of public office should not place themselves under any financial or other obligation to outside individuals or organisations that might influence them in the performance of their official duties.

#### **Objectivity**

In carrying out public business, including making public appointments, awarding contracts, or recommending individuals for rewards and benefits, holders of public office should make choices on merit.

#### **Accountability**

Holders of public office are accountable for their decisions and actions to the public and must submit themselves to whatever scrutiny is appropriate to their office.

#### **Openness**

Holders of public office should be as open as possible about all the decisions and actions that they take. They should give reasons for their decisions and restrict information only when the wider public interest clearly demands.

#### **Honesty**

Holders of public office have a duty to declare any private interests relating to their public duties and to take steps to resolve any conflicts arising in a way that protects the public interest.

#### **Leadership**

Holders of public office should promote and support these principles by leadership and example.

## Annex 2 to Code of Conduct

### Disclosable Pecuniary Interests

*(as defined by Regulations made by the Secretary of State under section 30 Localism Act 2011)*

**Please Note:** The following interests are Disclosable Pecuniary Interests if they are an interest of either (a) **yourself**, or (b) **your spouse or civil partner**, or (c) **a person with whom you are living as husband and wife**, or (d) **a person with whom you are living as if you were civil partners** (all of whom are referred to as “relevant persons”):-

**Employment, office, trade, profession or vocation** - Any employment, office, trade, profession or vocation carried on for profit or gain.

**Sponsorship** - Any payment or provision of any other financial benefit (other than from the relevant authority) made or provided within the relevant period in respect of any expenses incurred by you in carrying out your duties as a member, or towards your election expenses.

This includes any payment or financial benefit from a trade union within the meaning of the Trade Union and Labour Relations (Consolidation) Act 1992.

**Contracts** - Any contract which is made between the relevant person (or a body in which the relevant person has a beneficial interest) and the Council —

- (a) under which goods or services are to be provided or works are to be executed; and
- (b) which has not been fully discharged.

**Land** - Any beneficial interest in land which is within the area of the Council.

**Licences** - Any licence (alone or jointly with others) to occupy land in the area of the Council for a month or longer.

**Corporate tenancies** - Any tenancy where (to your knowledge)—

- (a) the landlord is the Council; and
- (b) the tenant is a body in which the relevant person has a beneficial interest.

**Securities** - Any beneficial interest in securities of a body where—

- (a) that body (to your knowledge) has a place of business or land in the area of the Council; and
- (b) either—

- (i) the total nominal value of the securities exceeds £25,000 or one hundredth of the total issued share capital of that body; or

(ii) if the share capital of that body is of more than one class, the total nominal value of the shares of any one class in which the relevant person has a beneficial interest exceeds one hundredth of the total issued share capital of that class.

Note: In the above descriptions, the following words have the following meanings –

*“body in which the relevant person has a beneficial interest”* means a firm in which the relevant person is a partner or a body corporate of which the relevant person is a director, or in the securities of which the relevant person has a beneficial interest;

*“director”* includes a member of the committee of management of an industrial and provident society;

*“land”* excludes an easement, servitude, interest or right in or over land which does not carry with it a right for the relevant person (alone or jointly with another) to occupy the land or to receive income;

*“securities”* means shares, debentures, debenture stock, loan stock, bonds, units of a collective investment scheme within the meaning of the Financial Services and Markets Act 2000 and other securities of any description, other than money deposited with a building society.

## **Annex 3 to Code of Conduct**

### **Other Registerable Personal Interests**

The other interests which you must register under paragraph 11(b) of the code are:

1. Any body of which you are a member (or in a position of general control or management) to which you are appointed or nominated by the Council;
2. Any body which (i) exercises functions of a public nature or (ii) has charitable purposes or (iii) one of whose principal purposes includes the influence of public opinion or policy (including any political party or trade union) of which you are a member (or in a position of general control or management);
3. Any person from whom you have received within the previous three years a gift or hospitality with an estimated value of more than £50 which is attributable to your position as an elected or co-opted member of the Council.

Note: These mean only your interests and not those of your spouse or civil partner

## **Annex 4 to Code of Conduct**

### **Associated Protocols**

The Council has adopted the following Protocols which are intended to regulate the conduct of its elected members or co-opted members and which the Council has specifically declared should fall within the provisions of this code of conduct pursuant to paragraph 6 of the code:

Guidance for Elected Members and Officers Dealing with Planning matters

Guidance for Elected Members Dealing with Licensing matters

Protocol on Member/Officer relations

Records and Information Management Policies

Acceptance Use Policy



**NORTHUMBERLAND COUNTY COUNCIL**  
**INDEPENDENT PERSON – STANDARDS COMMITTEE**

**Person Specification**

**ESSENTIAL**

As well as being of good character, the independent person must:

1. Live or work in Northumberland or have a close connection with the county.
2. Bring qualities of impartiality to the assessment and investigation of any allegations of misconduct by elected members as well as any adjudication which the Standards Committee may make in respect of the same.
3. Demonstrate an understanding of the standards of accountability and objectivity demanded by the community of Public Authorities and the degree of sensitivity and continuous scrutiny under which they are placed.
4. Be able to deal with substantial documentation and to analyse and interpret that which is important, meaningful and relevant to the business of the County and Town & Parish Councils within Northumberland and their stated objectives regarding standards.
5. Be able to attend the meetings of the Standards Committee of Northumberland County Council on a regular basis and represent the interest of the committee on matters of common interest with other bodies, where necessary.
6. Be able to attend meetings with the Monitoring Officer to consider allegations of misconduct on the part of elected members within Northumberland
7. Be willing, where necessary, to meet with members the subject of allegations of misconduct and provide views as to the substance of such allegations to those members
8. Possess good written and oral communication skills.
9. Have sound knowledge, skills and experience which can sustain, broaden or enhance the work of the Standards Committee.
10. Have an interest in ethical issues.
11. Be able to constructively challenge the accepted views of others and put forward clear and logical alternatives as a means of achieving the objectives of the Northumberland County Council with regard to standards.

**DESIRABLE**

12. Have had involvement in or knowledge of Public Authorities, Voluntary Organisations, Commercial Institutions, Professional or Employee Organisations and or Community or race relations activities.
13. Experience of working in committees, research groups, investigative panels or other social economic or commercial agencies fulfilling the needs of the wider community.
14. Experience of dealing with complaints procedures in a large organisation.





**This page has been deliberately left blank**

## **SET THE STANDARDS IN NORTHUMBERLAND**

Northumberland County Council is looking to appoint an Independent Person to its Standards Committee.

The Standards Committee is responsible for promoting and maintaining high ethical standards in all Northumberland Councils. The Committee also has to deal with the complaints against Northumberland County and Town/Parish Councillors in Northumberland, and decides appropriate sanctions where the Code of Conduct is breached.

The appointment is initially for a four year period, although a two year term of office is possible if this is preferred. Applicants should be over 21 years of age, have a good general level of education, a belief in the importance of public services, and you must be able to demonstrate the highest standards of integrity and conduct. You must live or work in or have a close association with Northumberland and not be otherwise disqualified.

The responsibilities of the post are likely to require a minimum commitment of 4 meetings per year for which travelling and subsistence allowances are payable. There is also an allowance attached to the role, but more importantly you will have the satisfaction of making an important contribution to public service standards in Northumberland.

If you wish to discuss this opportunity informally please contact [Legal.Services@northumberland.gov.uk](mailto:Legal.Services@northumberland.gov.uk) and a member of the team can call you back. For an Application Pack please write to Legal Services at County Hall, Morpeth, NE61 2EF or alternatively email [Legal.Services@northumberland.gov.uk](mailto:Legal.Services@northumberland.gov.uk)

The closing date is xxxxxxxxxxxxxx

### **EQUAL OPPORTUNITIES**

Northumberland County Council firmly supports a policy of equal opportunities. We therefore welcome applications for appointment as an independent member from all eligible persons irrespective of colour, race, nationality, ethnic origin, sexual orientation, age, disability, marital status, trade union membership and activity, political or religious belief, or unrelated criminal convictions. We want our independent membership to represent as wide a range of people as possible.

**This page has been deliberately left blank**

